3: Leyburn Z-4, 5 (no date) 1966
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be given to Haiti for vast rubber plantings.[21] Opposition to Lescot comes chiefly from those who consider him too friendly with the Dominicans who killed hundreds of Haitian workers in 1937, Lescot having figured prominently in negotiations that led to the Dominican government's agreement to pay indemnities to Haiti for the slaughter.

Reviewing the whole course of Haitian history, the field of politics seems to have marshaled itself behind a few regularities. In every case there have been voices raised to protest, yet the ruling clique, whatever its grouping, has effectively supported these chatacteristic political customs:

1. Complete dominance of political life by the president. Strong men seem to be necessary to rule ignorant masses. Even the revolutions precipitated by parties campaigning for parliamentarianism have, when successful, become governments by the president. This concentration of power in one man's hands makes the next revolution possible, for it is easier to overthrow one man than to eliminate a party based upon wide suffrage and diffused responsibility.

2. The inferior position of cabinet ministers. These have resembled neither European nor American secretaries of state in their responsibilities, but have been little more than clerks appointed by the president to serve as heads of a bureau. The treasurer-general, for example, during most of Haiti's history has merely received the moneys, while the president disbursed them. The secretary-general has neither originated nor conducted the details of public policy. Often as not, the minister has made a convenient whipping boy when the president has got himself involved in internal or foreign complications: by demanding the minister's resignation the president remained unscathed.

3. The unimportance of the legislature. It has made useful patron-

21. The European War, threatening the supply of rubber coming to the United States from British Malaya and the Netherlands East Indies, has made the American government seek new sources. The Department of Agriculture established an experimental station and breeding gardens for rubber plants in Haiti, and the results were so successful that extensive areas were planted with rubber trees. Haiti and the United States in May, 1941, reached a long-term agreement for "the development of agriculture and economy"; the projects embraced under the agreement include not only rubber but the further development of Haiti's banana plantations, the planting of oil crops, drug plants, spices, fiber plants, the stimulation of handicraft industries, and the development of forestry resources peculiar to the tropics. A further extension of an additional $500,000 in credits will be made for use on highways, irrigation projects, and to provide transportation facilities for the areas to be planted to rubber trees.